



Energy research Centre of the Netherlands

# The sustainability of PV: is it quantifiable in external costs?

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**Def'n:** A cost that's not included in the market price of a good because it's not included in the supply price;

With Every Purchase of  or , You receive a free gift!



The risk of external costs is transferred to the public. The price of the consequences is paid with your tax money !



## Outline: putting the spotlight on external costs

### 1) External costs of nuclear:

- Focus on subsidies

### 2) External costs of coal:

- Focus on monetarizing effects of emissions

### 3) External costs of PV:

- subsidies and emissions & land use

### 4) Comparison and discussion of sustainability



The cost of electricity from different technologies is compared using the levelized cost of electricity (LCOE)

## What is the Levelized Cost of Electricity?

**Levelized cost** (often expressed in \$/MWh or ¢/kWh) represents the present value of the **total cost of building and operating a generating plant** per unit electricity produced, over an assumed **financial life and duty cycle**.



# Levelized Cost of Electricity for PV, Coal and Nuclear

**Estimated Levelized Cost of New Generation Resources, 2016**

Plant Type	Capacity Factor (%)	U.S. Average Levelized Costs(2009 \$/megawatthour) for Plants Entering Service in 2016				
		Levelized Capital Cost	Fixed O&M	Variable O&M (including fuel)	Transmission Investment	Total System Levelized Cost
<b>Coal</b>	85	65.3	3.9	24.3	1.2	94.8
<b>Advanced Nuclear</b>	90	90.1	11.1	11.7	1	113.9
<b>Solar PV</b>	25	194.6	12.1	0	4	210.7

Source: Energy Information Administration, Annual Energy Outlook 2011, December 2010, DOE/EIA-0383(2010)

	Plant Characteristics		Plant Costs		
	Nominal Capacity (kilowatts)	Heat Rate (Btu/kWh)	Overnight Capital Cost (2010 \$/kW)	Fixed O&M Cost (2010\$/kW)	Variable O&M Cost (2010 \$/MWh)
Single Unit <b>Adv. Pulv. Coal</b>	650,000	8,800	\$3,167	\$35.97	\$4.25
Dual Unit <b>Adv. Pulv. Coal</b>	1,300,000	8,800	\$2,844	\$29.67	\$4.25
<b>Dual Unit Nuclear</b>	2,236,000	N/A	\$5,335	\$88.75	\$2.04
<b>Small Photovoltaic</b>	7,000	N/A	\$6,050	\$26.04	\$0.00
<b>Large Photovoltaic</b>	150,000	N/A	\$4,755	\$16.70	\$0.00

### Comparison of Updated Plant Costs to AEO2010 Plant Costs

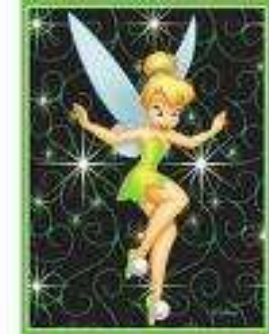
	Overnight Capital Cost (\$/kW)			Nominal Capacity kW's <sup>1</sup>	
	AEO 2011	AEO 2010	% Change	AEO 2011	AEO 2010
<b>Adv. Pulv. Coal</b>	\$2,844	\$2,271	<b>25%</b>	1,300,000	600,000
<b>Nuclear</b>	\$5,339	\$3,902	<b>37%</b>	2,236,000	1,350,000
<b>Photovoltaic</b>	\$4,755	\$6,303	<b>-25%</b>	150,000	5,000

<sup>1</sup> Higher plant capacity reflects the assumption that plants would install multiple units per site and that savings could be gained by eliminating redundancies and combining services.

*Energy Information Administration, Annual Energy Outlook 2011, December 2010, DOE/EIA-0383(2010)*

**Overnight costs:**

No construction time period  
& no interest rates on the construction

**Significant cost cut for nuclear:**

large capital outlays and high financing costs (15%)  
Construction times average 11 -12 years.

**Each 10 year construction period increases capital costs 200%!**

**Capacity factor:**

Assumed in EIAs calculations: 90 %

Actual data average: 71-79%.

1-1.5% cost cuts per 1% capacity factor improvement

**→10%-28% improvement in costs!**

*Schrader-Frechette, Sci Eng Ethics (2011) 17:75-107 and refs therein*

In addition to paying at least half of the capital costs, the public also pays for part or all of the costs for\*:

- Operating the plant
- Uranium fuel
- Insurance & liability
- Plant security, proliferation
- Cooling water
- Waste disposal & plant decommissioning



**EIA's LCOE does not include the public costs of nuclear power‡.**

*“National Energy Modeling System generally reflects all current legislation and regulation...”*

\*Koplow, D., Union of Concerned Scientists report, [http://www.ucsusa.org/nuclear\\_power/nuclear\\_power\\_and\\_global\\_warming/nuclear-power-subsidies-report.html](http://www.ucsusa.org/nuclear_power/nuclear_power_and_global_warming/nuclear-power-subsidies-report.html)

‡ <http://www.eia.gov/forecasts/aeo/assumptions/index.cfm>



## **Fukushima nuclear disaster: Utility insurance can't cover the cost.**



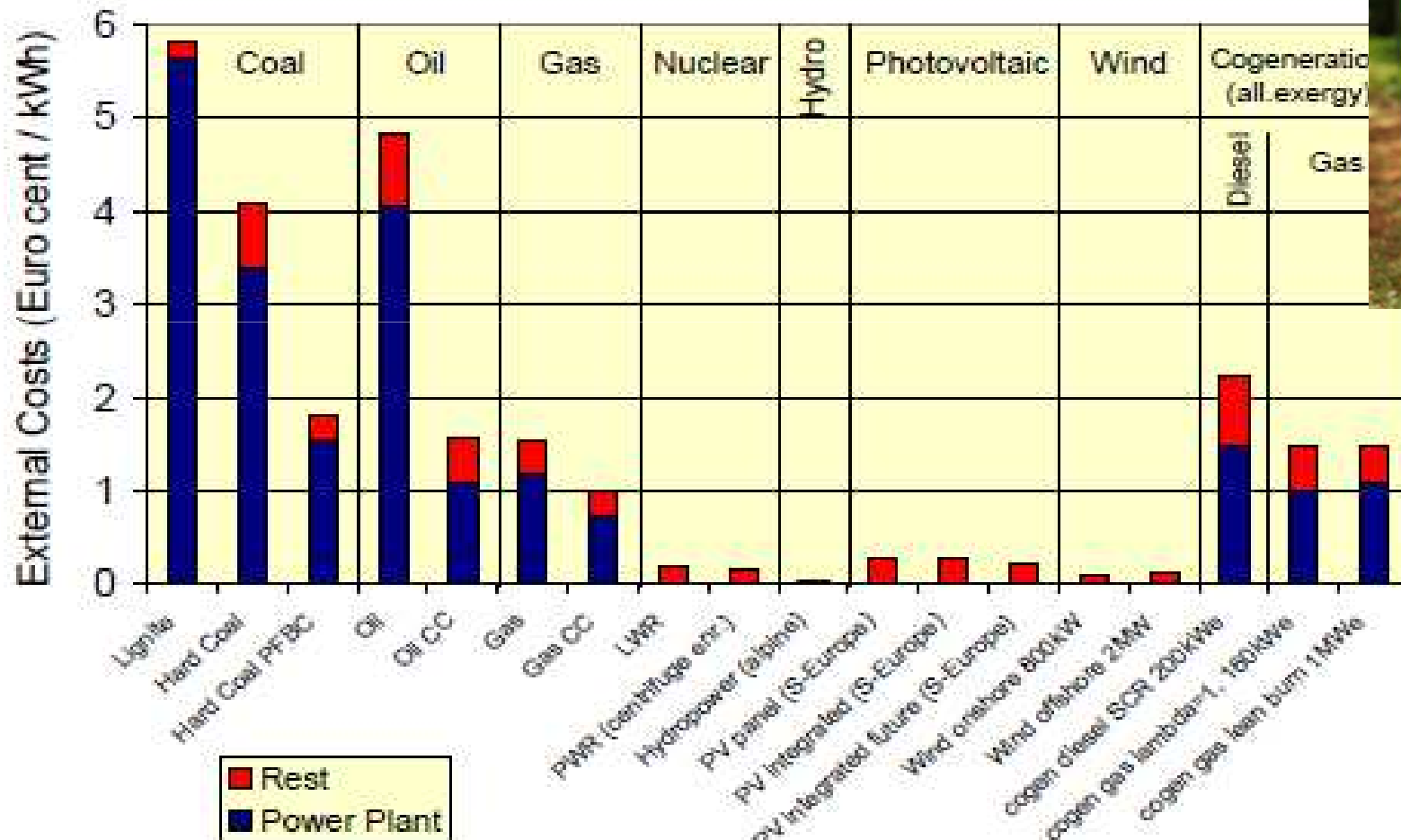
External costs:  
Public aid to pay massive  
costs of TEPCO accident

Damage on-going:  
Cold shut-down in 2012

Current estimates:  
¥ 1-2 trillion = \$ 13 billion

Fig.9. External costs of current and advanced electricity systems, associated with emissions from the operation of power plant and with the rest of energy chain.

a) the costs in €cent/kWh





COAL

Mining



Refining



Shipping



Power Plant

## Coal, like other fossil fuels, receives many subsidies:

Environmental and Energy Study Institute, “Fossil Fuel Subsidies: A Closer Look at Tax Breaks, Special Accounting, and Societal Costs”, [www.eesi.org](http://www.eesi.org)



	estimates in ¢/kWh			
	Low	Best	High	
LAND	0,47	0,53	0,95	3%
HEALTH	7,7	14,09	15,48	<b>79%</b>
CLIMATE	1,02	3,06	10,21	<b>17%</b>
SUBSIDIES	0,16	0,16	0,27	1%
<b>Total</b>	<b>9,35</b>	<b>17,84</b>	<b>26,91</b>	<b>100%</b>

## Cost of coal: 9 – 27 ¢/kWh in addition to price of generation

### Omitting:

“impacts of toxic chemicals & heavy metals on ecological systems; risks & hazards of sludge, slurry and fly ash impoundments; effects of nitrogen deposition in water; impacts of acid rain and acid mine drainage; full assessment of impacts due to increasingly unstable climate”

*Epstein, P. et al, Ann. N.Y. Acad. Sci. 1219 (2011) 73-98*



External costs from:

Greenhouse Gas Emissions

Subsidies

Land Use

Other possible externalities

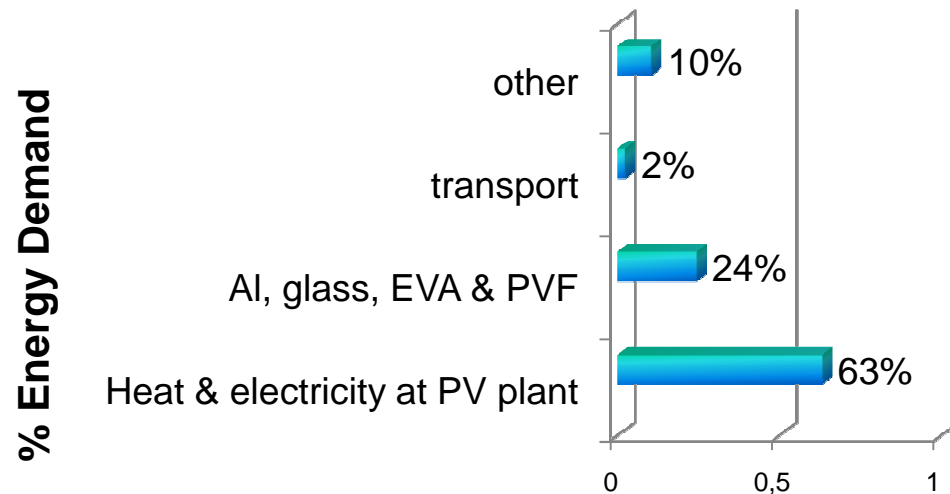
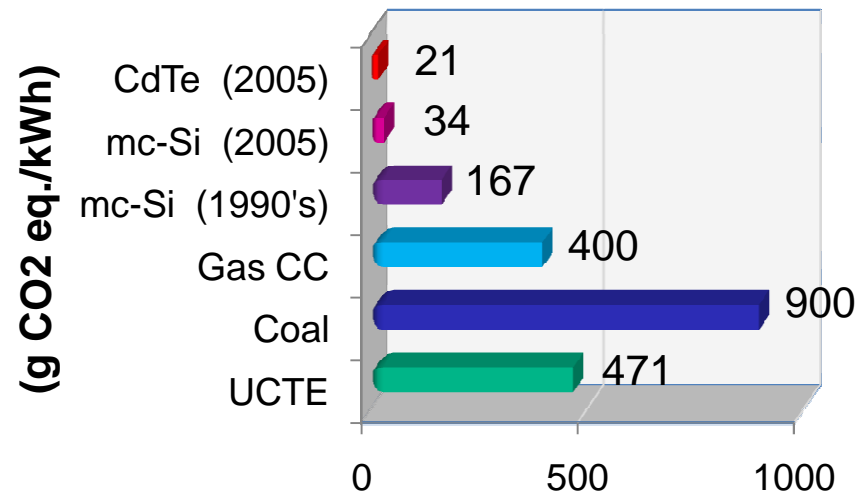
## Emissions:

Typical greenhouse gas emissions for rooftop PV systems, using UCTE electricity mix while manufacturing<sup>‡</sup>

## Split up emissions:\*

**Direct:** Kerf loss, F-gas PECVD cleaning, incineration of encapsulants

**Indirect:** Heat & electricity



*xSi module (omitting BOS): 24 g CO<sub>2</sub> eq/kWh (2010)*

<sup>‡</sup>Raugei, *Energy* 34 (2009) 392-399; \* Reich et al., *Prog. Photovolt: Res. Appl.* 19:603-613 (2011)

## Land use:

Example: US, high electricity bill

*“Contrary to popular opinion, a world relying on PV would offer a landscape almost indistinguishable from the landscape we know today.”*



## Area to provide all US electricity from PV

- 7% of area of cities and residences (no new land)
- < 2% of the US crop and grazing land (reallocation)
- less than is currently used to produce corn for ethanol
- less land than is used for coal (including mining operations)

<http://www.nrel.gov/docs/fy04osti/35097.pdf>; Paul Denholm, Robert M. Margolis, Land-use requirements and the per-capita solar footprint for photovoltaic generation in the United States, Energy Policy, Volume 36, Issue 9, September 2008, Pages 3531-3543, ISSN 0301-4215, DOI: 10.1016/j.enpol.2008.05.035.

## 2 possible ways for PV external costs to accrue

### Unsustainable manufacturing practices:

e.g. Washington Post reported  $\text{SiCl}_4$  dumping in China by the Luoyang Zhonggui High-Technology Co. (2008)



### End-of-life disposal/recycling of solar modules:

e.g. Currently electronic waste is a problem.





**Feed-in-tariff subsidies** give a preference to renewable generated electricity in order to grow the renewable energy sector

Environmental effects:

Climate and health benefits from lower emissions

No new land needed

Economic effects:

Job creation: 164% more jobs from solar than oil\*

Economic stability - Less volatile prices

Assuming sustainable manufacturing and end-of-life solutions for PV modules, there is **no risk** transferred to the public.

\*Pollin, R. , Political Economy Research Institute, June 2009

## **Yes. The sustainability of PV is evident from quantified external costs.**

Low-end estimates of external costs would put the cost of nuclear and coal at least 2-3 times those stated, which are admittedly rapidly increasing for both. This shows that:

- PV is indeed more sustainable and more truly economical than the coal and nuclear options.
- No free market for electricity pricing.

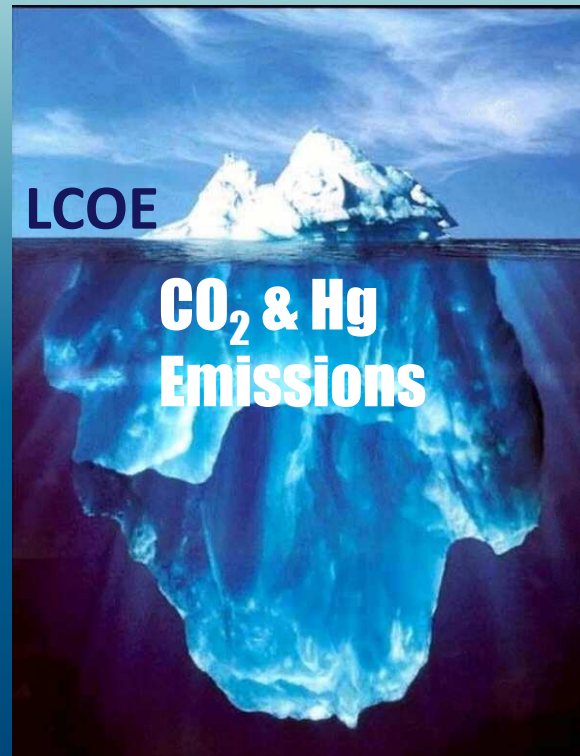
However, 'It's not over 'til it's over.'

- PV industry/community must keep an eye on sustainable processing and end-of-life solutions.

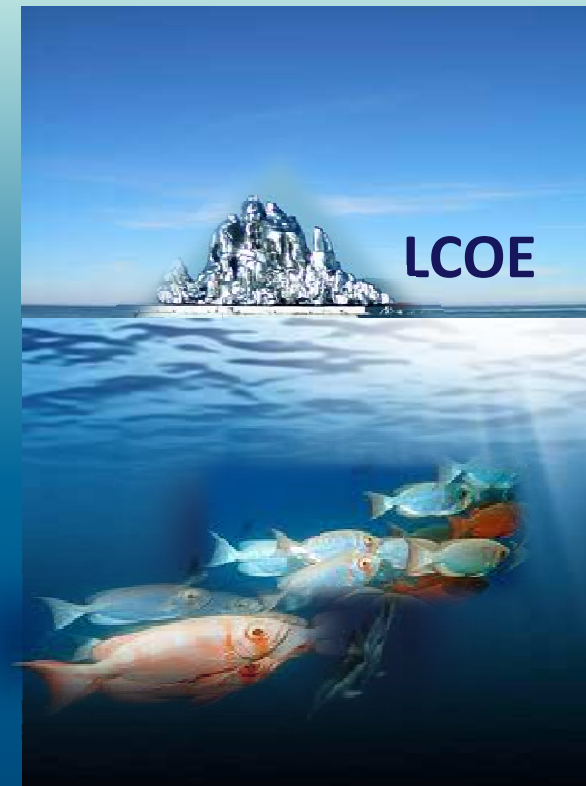
### Nuclear Costs



### Coal Costs



### PV Costs



*This work was undertaken as part of The PV Parity project, which started in June 2011 and will end in May 2014. The PV Parity project is co-financed by the European Commission in the framework of the Intelligent Energy Europe (IEE) Program.*